FIRST REGULAR SESSION

SENATE BILL NO. 394

97TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR SILVEY.

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1862S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To amend chapters 67 and 144, RSMo, by adding thereto two new sections relating to tax incentives for data storage centers.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Chapters 67 and 144, RSMo, is amended by adding thereto two

- 2 new sections, to be known as sections 67.2050 and 144.810, to read as follows:
 - 67.2050. 1. As used in this section, unless the context clearly
- 2 indicates otherwise, the following terms mean:
- 3 (1) "Facility", a location composed of real estate, buildings,
- 4 fixtures, machinery, and equipment;
- 5 (2) "Municipality", any county, city, incorporated town, village of
- 6 the state, or any utilities board thereof;
- 7 (3) "NAICS", the 2007 edition of the North American Industry
- 8 Classification System developed under the direction and guidance of
- 9 the federal Office of Management and Budget. Any NAICS sector,
- 10 subsector, industry group, or industry identified in this section shall
- 11 include its corresponding classification in previous and subsequent
- 12 federal industry classification systems;
- 13 (4) "Technology business facility", a facility purchased,
- 14 constructed, extended, or improved under this section, provided that
- 15 such business facility is engaged in:
- 16 (a) Data processing, hosting, and related services (NAICS
- 17 **518210)**;
- 18 **(b)** Internet publishing and broadcasting and web search portals
- 19 (NAICS 519130), at the business facility; or
- 20 (c) The transmission of voice, data, text, sound, and video using
- 21 wired telecommunication networks (NAICS 517110);

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22 (5) "Technology business facility project" or "project", the 23purchase, sale, lease, construction, extension, and improvement of 24technology business facilities, whether of the facility as a whole or of any one or more of the facility's components of real estate, buildings, 2526 fixtures, machinery, and equipment.

- 2. The governing body of any municipality may:
- (1) Carry out technology business facility projects for economic development under this section;
- (2) Accept grants from the federal and state governments for technology business facility project purposes, and may enter into such agreements as are not contrary to the laws of this state and which may be required as a condition of grants by the federal government or its agencies; and
- 35 (3) Receive gifts and donations from private sources to be used 36 for technology business facility project purposes.
- 3. The governing body of the municipality may enter into loan agreements, sell, lease, or mortgage to private persons, partnerships, 38 or corporations any one or more of the components of a facility 39 received, purchased, constructed, or extended by the municipality for 40 41 development of a technology business facility project. The loan agreement, installment sale agreement, lease, or other such document 42shall contain such other terms as are agreed upon between the municipality and the obligor, provided that such terms shall be 45 consistent with this section. When, in the judgment of the governing 46 body of the municipality, the technology business facility project will result in economic benefits to the municipality, the governing body may 47lawfully enter into an agreement that includes nominal monetary 48 consideration to the municipality in exchange for the use of one or 49 50 more components of the facility.
 - 4. Transactions involving the lease or rental of any components of a project under this section shall be specifically exempted from the provisions of the local sales tax law as defined in section 32.085, section 238.235, and sections 144.010 to 144.525 and 144.600 to 144.761, and from the computation of the tax levied, assessed, or payable under the local sales tax law as defined in section 32.085, section 238.235, and sections 144.010 to 144.525 and 144.600 to 144.745.
 - 5. Leasehold interests granted and held under this section shall

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- 6. Any payments in lieu of taxes expected to be made by any 61 lessee of the project shall be applied in accordance with this section. The lessee may reimburse the municipality for its actual costs of administering the plan. All amounts paid in excess of such actual costs shall, immediately upon receipt thereof, be disbursed by the municipality's treasurer or other financial officer to each affected taxing entity in proportion to the current ad valorem tax levy of each affected taxing entity.
- 68 7. The county assessor shall include the current assessed value of all property within the affected taxing entities in the aggregate 69 70 valuation of assessed property entered upon the assessor's book and verified under section 137.245, and such value shall be used for the 7172purpose of the debt limitation on local government under section 26(b), article VI, Constitution of Missouri. 73
- 74 8. The governing body of any municipality may sell or otherwise dispose of the property, buildings, or plants acquired under this section 75to private persons or corporations for technology business facility 76project purposes upon approval by the governing body. The terms and 77 78 method of the sale or other disposal shall be established by the governing body so as to reasonably protect the economic well-being of 79 the municipality and to promote the development of technology 81 business facility projects. A private person or corporation that initially 82 transfers property to the municipality for the purposes of a technology 83 business facility project and does not charge a purchase price to the municipality shall retain the right, upon request to the municipality, 84 to have the municipality retransfer the donated property to the person 85 or corporation at no cost. 86
 - 9. The provisions of this section shall not be construed to allow political subdivisions to provide telecommunications services or telecommunications facilities to the extent that they are prohibited from doing so by section 392.410.
 - 10. This section shall terminate on September 1, 2019. The termination of this section shall not be construed to limit or in any way impair any agreements entered into or exemptions granted before the termination of this section.
 - 144.810. 1. As used in this section, unless the context clearly

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96 indicates otherwise, the following terms mean:

- 97 (1) "Commencement of commercial operations", shall be deemed 98 to occur during the first calendar year for which the data storage 99 center is first available for use by the operating taxpayer, or first 100 capable of being used by the operating taxpayer, as a data storage 101 center;
- 102 (2) "Constructing taxpayer", where more than one taxpayer is 103 responsible for a project, a taxpayer responsible for the construction 104 of the facility, as opposed to a taxpayer responsible for the equipping 105 and ongoing operations of the facility;
- (3) "County average wage", the average wages in each county as determined by the department for the most recently completed full calendar year. However, if the computed county average wage is above the statewide average wage, the statewide average wage shall be deemed the county average wage for such county for the purpose of determining eligibility;
- 112 (4) "Data storage center" or "facility", a facility constructed, 113 extended, improved, or operating under this section, provided that such 114 business facility is engaged primarily in:
- 115 (a) Data processing, hosting, and related services (NAICS 116 518210);
- 117 (b) Internet publishing and broadcasting and web search portals 118 (NAICS 519130), at the business facility; or
- 119 (c) Customer service, customer contact, or customer support 120 operations through the use of computer databases and 121 telecommunications services at the business facility;
- 122 (5) "Existing facility", a data storage center in this state as it 123 existed prior to August 28, 2013, as determined by the department;
 - (6) "Expanding facility" or "expanding data storage center", an existing facility or replacement facility that expands its operations in this state on or after August 28, 2013, and has net new investment related to the expansion of operations in this state of at least five million dollars during a period of up to twelve consecutive months and results in the creation of at least five new jobs during a period of up to twenty-four consecutive months from the date of conditional approval for an exemption under this section, if the average wage of the new jobs equals or exceeds one hundred and fifty percent of the county

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average wage. An expanding facility shall continue to be an expanding facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;

- 136 (7) "Expanding facility project" or "expanding data storage center 137 project", the construction, extension, improvement, equipping, and 138 operation of an expanding facility;
- 139 (8) "Investment" shall include the value of real and depreciable 140 personal property, acquired as part of the new or expanding facility 141 project which is used in the operation of the facility following 142 conditional approval of an exemption under this section;
- (9) "NAICS", the 2007 edition of the North American Industry
 Classification System as prepared by the Executive Office of the
 President, Office of Management and Budget. Any NAICS sector,
 subsector, industry group, or industry identified in this section shall
 include its corresponding classification in previous and subsequent
 federal industry classification systems;
- 149 (10) "New facility" or "new data storage center", a facility in this 150 state meeting the following requirements:
- 151 (a) The facility is acquired by, or leased to, an operating 152 taxpayer on or after August 28, 2013. A facility shall be deemed to have been acquired by, or leased to, an operating taxpayer on or after 153 August 28, 2013, if the transfer of title to an operating taxpayer, the 154 155 transfer of possession under a binding contract to transfer title to an 156 operating taxpayer, or the commencement of the term of the lease to an 157 operating taxpayer occurs on or after August 28, 2013, or, if the facility 158 is constructed, erected, or installed by or on behalf of an operating taxpayer, such construction, erection, or installation is commenced on 159 160 or after August 28, 2013;
 - (b) If such facility was acquired by an operating or constructing taxpayer from another person or persons on or after August 28, 2013, and such facility was employed prior to August 28, 2013, by any other person or persons in the operation of a data storage center the facility shall not be considered a new facility;
- 166 (c) Such facility is not an expanding or replacement facility, as 167 defined in this section;
- 168 (d) The new facility project investment is at least thirty-seven 169 million dollars during a period of up to thirty-six consecutive months

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from the date of the conditional approval for an exemption under this section. Where more than one taxpayer is responsible for a project, the investment requirement may be met by an operating taxpayer, a constructing taxpayer, or a combination of constructing taxpayers and operating taxpayers;

- (e) At least thirty new jobs are created at the new facility during a period of up to thirty-six consecutive months from the date of conditional approval for an exemption under this section if the average wage of the new jobs equals or exceeds one hundred fifty percent of the county average wage; and
- (f) A new facility shall continue to be a new facility regardless of a subsequent change in or addition of operating taxpayers or constructing taxpayers;
- (11) "New data storage center project" or "new facility project", the construction, extension, improvement, equipping, and operation of a new facility;
- (12) "New job" in the case of a new data center project, the total number of full-time employees located at a new data storage center for a period of up to thirty-six consecutive months from the date of conditional approval for an exemption under this section. In the case of an expanding data storage center project, the total number of fulltime employees located at the expanding data storage center that exceeds the greater of the number of full-time employees located at the project facility on the date of the submission of a project plan under this section or for the twelve-month period prior to the date of the submission of a project plan, the average number of full-time employees located at the expanding data storage center facility. In the event the expanding data storage center facility has not been in operation for a full twelve-month period at the time of the submission of a project plan, the total number of full-time employees located at the expanding data storage center that exceeds the greater of the number of full-time employees located at the project facility on the date of the submission of a project plan under this section or the average number of full-time employees for the number of months the expanding data storage center facility has been in operation prior to the date of the submission of the project plan;
 - (13) "Notice of intent", a form developed by the department of

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207 economic development, completed by the project taxpayer, and 208 submitted to the department, which states the project taxpayer's intent 209 to construct or expand a data center and request the exemptions under 210 this program;

- 211 (14) "Operating taxpayer", where more than one taxpayer is 212 responsible for a project, a taxpayer responsible for the equipping and 213 ongoing operations of the facility, as opposed to a taxpayer responsible 214 for the purchasing or construction of the facility;
- 215 (15) "Project taxpayers", each constructing taxpayer and each 216 operating taxpayer for a data storage center project;
 - (16) "Replacement facility", a facility in this state otherwise described in subdivision (7) of this subsection, but which replaces another facility located within the state, which the taxpayer or a related taxpayer previously operated but discontinued operating within one year prior to the commencement of commercial operations at the new facility;
- 223 (17) "Taxpayer", the purchaser of tangible personal property or 224 a service that is subject to state or local sales or use tax and from 225 whom state or local sales or use tax is owed. Taxpayer shall not mean 226 the seller charged by law with collecting the sales tax from the 227 purchaser.
- 228 2. In addition to the exemptions granted under chapter 144, 229 project taxpayers for a new data storage center project shall be 230 entitled, for a project period not to exceed fifteen years from the date 231of conditional approval under this section and subject to the 232 requirements of subsection 3 of this section, to an exemption of one hundred percent of the state and local sales and use taxes defined, 233234 levied, or calculated under section 32.085, sections 144.010 to 144.525, 235 sections 144.600 to 144.761, or section 238.235, limited to the net fiscal 236 benefit of the state calculated over a ten-year period, on:
- 237 (1) All electrical energy, gas, water, and other utilities including 238 telecommunication and internet services used in a new data storage 239 center;
- 240 (2) All machinery, equipment, and computers used in any new 241 data storage center; and
- 242 (3) All sales at retail of tangible personal property and materials 243 for the purpose of constructing any new data storage center.

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The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development using the Regional Economic Modeling, Inc. dataset or comparable data.

- 3. (1) Any data storage center project seeking a tax exemption under subsection 2 of this section shall submit a notice of intent and a project plan to the department of economic development, which shall identify each known constructing taxpayer and known operating taxpayer for the project and include any additional information the department of economic development may require to determine eligibility for the exemption. The department of economic development shall review the project plan and determine whether the project is eligible for the exemption under subsection 2 of this section, conditional upon subsequent verification by the department that the project meets the requirements in subsection 1 of this section for a new facility project. The department shall make such conditional determination within thirty days of submission by the operating taxpayer. Failure of the department to respond within thirty days shall result in a project plan being deemed conditionally approved.
- (2) The department of economic development shall convey conditional approvals to the department of revenue and the identified project taxpayers. After a conditionally approved new facility has met the requirements in subsection 1 of this section for a new facility and the execution of the agreement specified in subsection 6 of this section, the project taxpayers shall provide proof of the same to the department of economic development. Upon verification of such proof, the department of economic development shall certify the new facility to the department of revenue as being eligible for the exemption dating retroactively to the first day of construction on the new facility. The department of revenue, upon receipt of adequate proof of the amount of sales taxes paid since the first day of construction, shall issue a refund of taxes paid but eligible for exemption under subsection 2 of this section to any applicable taxpayer and issue a certificate of exemption to each new project taxpayer for ongoing exemptions under subsection 2 of this section. The department of revenue shall issue such a refund within thirty days of receipt of certification from the department of economic development.

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- 281 (3) Any project that does not meet the minimum investment or 282 new job requirements of subsection 1 of this section may, at the 283 discretion of the department of economic development, be awarded 284 exemptions under subsection 2 of this section provided such exemption 285 shall not exceed the projected net fiscal benefit to the state over a 286 period of ten years.
 - (4) The commencement of the exemption period may be delayed at the option of the operating taxpayer, but not more than twenty-four months after the execution of the agreement required under subsection 6 of this section.
 - 4. In addition to the exemptions granted under chapter 144, upon approval by the department of economic development, project taxpayers for expanding data center projects may, for a period not to exceed ten years, be specifically exempted from state and local sales and use taxes defined, levied, or calculated under section 32.085, sections 144.010 to 144.525, sections 144.600 to 144.761, or section 238.235 on:
- 298 (1) All electrical energy, gas, water, and other utilities including 299 telecommunication and internet services used in an expanding data 300 storage center which, on an annual basis, exceeds the amount of electrical energy, gas, water, and other utilities including 301 302 telecommunication and internet services used in the existing facility or 303 the replaced facility prior to the expansion. For purposes of this 304 subdivision only, "amount" shall be measured in kilowatt hours, gallons, 305 cubic feet, or other measures applicable to a utility service as opposed 306 to in dollars, to account for increases in utility rates;
- 307 (2) All machinery, equipment, and computers used in any 308 expanding data storage center; and
- 309 (3) All sales at retail of tangible personal property and materials 310 for the purpose of constructing, repairing, or remodeling any 311 expanding data storage center.
- The amount of any exemption provided under this subsection shall not exceed the projected net fiscal benefit to the state over a period of ten years, as determined by the department of economic development.
- 5. (1) Any data storage center project seeking a tax exemption under subsection 4 of this section shall submit a notice of intent and a project plan to the department of economic development, which shall

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318 identify each known constructing taxpayer and each known operating taxpayer for the project and include any additional information the 319 320 department of economic development may reasonably require to determine eligibility for the exemption. The department of economic 321 322development shall review the project plan and determine whether the project is eligible for the exemption under subsection 4 of this section, 323324 conditional upon subsequent verification by the department that the 325project meets the requirements in subsection 1 of this section for an 326 expanding facility project and the execution of the agreement specified 327 in subsection 6 of this section. The department shall make such 328 conditional determination within thirty days of submission by the operating taxpayer. Failure of the department to respond within thirty 329 330 days shall result in a project plan being deemed conditionally 331 approved.

- (2) The department of economic development shall convey such conditional approval to the department of revenue and the identified project taxpayers. After a conditional approved facility has met the requirements in subsection 1 of this section, the project taxpayers shall provide proof of the same to the department of economic development. Upon verification of such proof, the department of economic development shall certify the project to the department of revenue as being eligible for the exemption dating retroactively to the first day of the expansion of the facility. The department of revenue, upon receipt of adequate proof of the amount of sales taxes paid since the first day of the expansion of the facility, shall issue a refund of taxes paid but eligible for exemption under subsection 4 of this section to any applicable project taxpayer and issue a certificate of exemption to any applicable project taxpayer for ongoing exemptions under subsection 4 of this section. The department of revenue shall issue such a refund within thirty days of receipt of certification from the department of economic development.
- (3) Any project that does not meet the minimum investment or new job requirements of subsection 1 of this section may, at the discretion of the department of economic development, be awarded exemptions under subsection 4 of this section provided such exemption shall not exceed the projected net fiscal benefit to the state over a period of ten years.

 (4) The commencement of the exemption period may be delayed at the option of the operating taxpayer, but not more than twenty-four months after the execution of the agreement required under subsection 6 of this section.

- 6. (1) The exemptions in subsections 2 and 4 of this section shall be tied to the new or expanding facility project. A certificate of exemption in the hands of a taxpayer that is no longer an operating or constructing taxpayer of the new or expanding facility project shall be invalid as of the date the taxpayer was no longer an operating or constructing taxpayer of the new or expanding facility project. New certificates of exemption shall be issued to successor constructing taxpayers and operating taxpayers at such new or expanding facility projects. The right to the exemption by successor taxpayers shall exist without regard to subsequent levels of investment in the new or expanding facility by successor taxpayers.
- (2) In order to receive exemptions under subsection 2 or 4 of this section, the project taxpayers shall enter into an agreement with the department of economic development providing for repayment penalties in the event the data storage center project fails to:
 - (a) Comply with any of the requirements of this section; or
- (b) Satisfy the investment or job creation projected in the notice of intent submitted for the project;
- (3) The department of revenue shall credit any amounts remitted by the project taxpayers under this subsection to the fund to which the sales and use taxes exempted would have otherwise been credited.
- 7. The department of economic development and the department of revenue shall cooperate in conducting random audits to ensure that the intent of this section is followed.
- 8. Notwithstanding any other provision of law to the contrary, no recipient of an exemption pursuant to this section shall be eligible for benefits under any business recruitment tax credit, as defined in section 135.800.
- 9. The department of economic development and the department of revenue shall jointly prescribe such rules and regulations necessary to carry out the provisions of this section. Any rule or portion of a rule, as that term is defined in section 536.010, that is created under the authority delegated in this section shall become effective only if it

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complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2013, shall be invalid and void.

10. This section shall terminate on September 1, 2019. The termination of this section shall not be construed to limit or in any way impair the exemption for any project approved prior to the termination of this section.

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